# BEFORE THE DIVISION OF MEDICAL QUALITY MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:	) Case No. 16-98-84486 )
DAVID E. PAPENDICK, M.D. 801 Fourth Street Algoma, WI 54201	) DEFAULT DECISION ) )
Physician and Surgeon's Certificate No. A-20384,	)
Respondent.	, ) )

On or about October 30, 1998, service of Accusation number 16-98-84486, Statement to Respondent, Notice of Defense in blank, and copies of relevant sections of the California Administrative Procedure Act as required by sections 11503 and 11505 of the Government Code was made on respondent David E. Papendick, M.D. (hereinafter "respondent") by certified mail with return receipt. The return receipt was signed by respondent on or about November 4, 1998. (See Exhibit 1, attached hereto.)

Respondent David E. Papendick, M.D. failed to file a Notice of Defense within the fifteen days allowed by section 11506 of the Government Code. As a result, the default of respondent was entered. Respondent has thereby waived his right to a hearing to contest the Accusation, and the Division of Medical Quality now proceeds without hearing to take action based upon the Accusation, declarations, and documentary evidence on file in accordance with

Government Code sections 11505(a) and 11520.

### FINDINGS OF FACT

The allegations of the Accusation, a true and correct copy of which is attached hereto as Exhibit 2 and incorporated by reference herein, are found to be true. (See also Exhibit 3 hereto, Record of Out-of-State Discipline.)

### DETERMINATION OF ISSUES

Pursuant to the foregoing Findings of Fact, respondent has committed acts constituting unprofessional conduct in violation of Business and Professions Code sections 2234(b), 2234(e) and 2305 and conduct subject to discipline within the meaning of Business and Professions Code section 141(a).

### DISCIPLINARY ORDER

Physician and Surgeon's certificate number A-20384 issued to David E. Papendick, M.D. is revoked.

Respondent shall not be deprived of making a request for relief from default as set forth at Government Code section 11520(c) for good cause shown. However, such showing must be made in writing by way of motion to vacate the default decision and directed to the Division of Medical Quality, Medical Board of California at 1430 Howe Avenue, Sacramento, CA 95825 within seven (7) days of service of this decision.

This decision shall become effective on March 22, 1999 at 5:00 pm.

DATED: February 18, 1999

MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

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CAROLE H. HURVITZ, M.D.

CHAIR. PANEL B

DANIEL E. LUNGREN, Attorney General 1 of the State of California GAIL M. HEPPELL, Supervising 2 FILED Deputy Attorney General STATE OF CALIFORNIA FRED A. SLIMP II 3 Deputy Attorney General MEDICAL BOARD OF CALIFORNIA 4 1300 I Street, Suite 125 SACRAMENTO LODGE 30 19 98 P. O. Box 944255 **ANALYST** Sacramento, CA 94244-2550 5 Telephone: (916) 324-7861 6 Attorneys for Complainant 7 BEFORE THE 8 DIVISION OF MEDICAL OUALITY MEDICAL BOARD OF CALIFORNIA 9 DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA 10 Case No. 16-98-84486 In the Matter of the Accusation 11 Against: 12 ACCUSATION DAVID E. PAPENDICK, M.D. 13 801 Fourth Street Algoma, WI 54201 14 Physician and Surgeon's Certificate No. A-20384, 15 Respondent. 16 17 The Complainant alleges: 18 **PARTIES** 19 Complainant, Ronald Joseph, is the Executive 2.0 Director of the Medical Board of California (hereinafter the 21 "Board") and brings this accusation solely in his official 22 23 capacity. On or about September 17, 1962, Physician and 24 2. Surgeon's Certificate No. A-20384 was issued by the Board to 25 David E. Papendick, M.D. (hereinafter "respondent"), and at all 26 times relevant to the charges brought herein, this license has 27

been in full force and effect. The said license expired on January 31, 1998 and is in delinquent status.

### **JURISDICTION**

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- 3. This accusation is brought before the Division of Medical Quality of the Medical Board of California, Department of Consumer Affairs (hereinafter the "Division"), under the authority of the following sections of the California Business and Professions Code (hereinafter "Code") and/or other relevant statutory enactment:
  - A. Section 2227 of the Code provides that the Board may revoke, suspend for a period not to exceed one year, or place on probation, the license of any licensee who has been found guilty under the Medical Practice Act, and may recover the costs of probation monitoring if probation is imposed.
  - B. Section 2234(b) of the Code provides that gross negligence constitutes unprofessional conduct.
  - C. Section 2234(e) of the Code provides that the commission of any dishonest or corrupt act substantially related to the qualifications, functions or duties of a physician and surgeon constitutes unprofessional conduct.
  - D. Section 2261 of the Code provides that knowingly making or signing any certificate or other document directly or indirectly related to the practice of medicine that falsely represents the existence or nonexistence of a state of facts constitutes unprofessional conduct.
  - E. Section 2305 of the Code provides that the revocation, suspension, or other discipline, restriction, or

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limitation imposed by another state upon a license to practice medicine issued by that state, or the revocation, suspension, or restriction of the authority to practice medicine by any agency of the federal government, that would have been grounds for discipline in California under the Medical Practice Act, constitutes grounds for discipline for unprofessional conduct.

- F. Section 125.3 of the Code provides that the Board may request the administrative law judge to direct any licentiate found to have committed a violation or violations of the licensing act, to pay the Board a sum not to exceed the reasonable costs of the investigation and enforcement of the case.
- G. Section 141(a) of the Code provides that a disciplinary action taken by another state, any agency of the federal government, or by another country against a holder of a California physician and surgeon's certificate for any act substantially related to the practice of medicine may be a ground for disciplinary action in California.
- H. Section 16.01(a) of the Budget Act of the State of California provides that no funds appropriated may be expended to pay any Medi-Cal claim for any service performed by a physician while that physician's license is under suspension or revocation due to a disciplinary action of the Medical Board of California.
  - I. Section 16.01(b) of the Budget Act of the State of

California provides that no funds appropriated may be expended to pay any Medi-Cal claim for any surgical service or other invasive procedure performed on any Medi-Cal beneficiary by a physician if that physician has been placed on probation due to a disciplinary action of the Medical Board of California related to the performance of that specific service or procedure on any patient, except in any case where the Board makes a determination during its disciplinary process that there exist compelling circumstances that warrant continued Medi-Cal reimbursement during the probationary period.

4. Respondent is subject to discipline for unprofessional conduct within the meaning of Code sections 2234(b), 2234(e) and 2305 and to discipline for out-of-state disciplinary action within the meaning of Code section 141(a) as more fully set forth hereinbelow.

### FIRST CAUSE FOR DISCIPLINE

(Gross Negligence)
[Bus. & Prof. Code § 2234(b)]

### Patient M.M. 1/

5. Following a telephonic conversation on or about August 17, 1997 with M.M., a 64-year old female, whom respondent had been treating for Lyme Disease and who informed respondent at the time of the telephone call on August 17, 1997 that she believed that she was also suffering from gout, respondent

<sup>1.</sup> The full names of all patients referred to herein will be made available to respondent upon a timely request for discovery.

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- 6. Thereafter on or about August 18, 1997, patient M.M.'s daughter informed respondent telephonically that M.M. was suffering from nausea and diarrhea, known side effects of colchicine. Respondent, however, merely directed that M.M. discontinue a previously prescribed antibiotic and requested that M.M. appear for a prompt office examination.
- 7. Thereafter on or about August 19, 1997, patient M.M. was admitted through the emergency department to Kewaunee Hospital in Wisconsin suffering from colchicine toxicity. On August 20, 1997, M.M. expired from cardiac arrest suffered en route for further hospitalization in Green Bay, Wisconsin.
- 8. Respondent's care of patient M.M. set forth above constitutes gross negligence within the meaning of Code section 2234(b).

SECOND CAUSE FOR DISCIPLINE
(Dishonest Act Substantially Related)
[Bus. & Prof. Code § 2234(e)]

### Patient I.M.

9. In or about January, 1993 through in or about January, 1995, respondent billed Medicare in 29 separate claims for 44 separate treatment dates for medical psychotherapy services provided to patient I.M. that he in fact did not provide personally or by properly delegated medical act.

Respondent's conduct as indicated in paragraph 9, 1 2 above, constitutes unprofessional conduct within the meaning of Code section 2234(e). 3 4 THIRD CAUSE FOR DISCIPLINE (Knowing Misrepresentation in Medical Document) [Bus. & Prof. Code § 2261] 5 11. Complainant realleges paragraph 9, above, and 6 7 incorporates it herein by reference as if fully set forth at this 8 point. 9 12. Respondent's conduct as indicated in paragraph 9, above, constitutes unprofessional conduct within the meaning of 10 11 Code section 2261. 12

### FOURTH CAUSE FOR DISCIPLINE

(Out-of-State Discipline) [Bus. & Prof. Code §§ 141(a), 2305]

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- Complainant realleges paragraphs 5-7, above, and incorporates them herein by reference as if fully set forth at this point.
- On or about September 18, 1997, the Wisconsin Medical Examining Board summarily suspended respondent's Wisconsin medical license for his treatment of patient M.M. (See Final Decision and Order, December 17, 1997, attached hereto as Exhibit "A".)
- 15. Respondent's conduct concerning patient M.M. as set forth in paragraphs 5-7, hereinabove, and the disciplinary action of the Wisconsin Medical Examining Board set forth in paragraph 14, above, constitute unprofessional conduct within the meaning of Code section 2305 and conduct subject to disciplinary action within the meaning of Code section 141(a).

### FIFTH CAUSE FOR DISCIPLINE

(Out-of-State Discipline)
[Bus. & Prof. Code §§ 141(a), 2305]

16. Complainant realleges paragraphs 5-7 and 9, above, and incorporates them herein by reference as if fully set forth at this point.

17. On or about December 17, 1997, by Final Decision and Order of that date, the Wisconsin Medical Examining Board accepted the disciplinary surrender of respondent's Wisconsin medical license without right of reapplication as a result of respondent's care of patients M.M. and I.M. as set forth hereinabove. (See ibid.)

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18. Respondent's care of patients M.M. and I.M. as set forth in paragraphs 5-7 and 9, above, and the disciplinary action of the Wisconsin Medical Examining Board set forth in paragraph 17, above, constitute unprofessional conduct within the meaning of Code section 2305 and conduct subject to disciplinary action within the meaning of Code section 141(a).

### PRAYER

 WHEREFORE complainant requests that a hearing be held on the matters herein alleged and that, following the hearing, the Division issue a decision:

1. Revoking or suspending Physician and Surgeon

Certificate Number A-20384 heretofore issued to respondent David

E. Papendick, M.D.;

2. Revoking, suspending or denying approval of the respondent's authority to supervise physician assistants pursuant to Code section 3527;

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Ordering respondent to pay the Division the actual and reasonable costs of the investigation and enforcement of this case and the costs of probation monitoring if probation is imposed; and

Taking such other and further action as the 4. Division may deem necessary or proper.

DATED: October 30, 1998

Executive Director

Medical Board of California Department of Consumer Affairs

State of California

Complainant

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# State of Wisconsin \ DEPARTMENT OF REGULATION & LICENSING

REGEIVED

Tommy G. Thompson Governor OD SER 23 AM 9:04 Okaro okaroniotomit Marlene A. Cummings Secretary

1400 E. WASHINGTON AVENUE P.O. BOX 8935 MADISON, WISCONSIN 53708-8935 (608) 266-2112

### CERTIFICATE

### TO ALL WHOM THESE PRESENTS SHALL COME, GREETINGS:

I, Patrick Braatz, Administrator, Division of Health Professions and Services Licensing, Wisconsin Department of Regulation and Licensing and the legal custodian of records of the Wisconsin Medical Examining Board, do hereby certify that the documents annexed hereto have been compared by me with the originals filed in the office of the Wisconsin Medical Examining Board and that the annexed documents are true and correct copies thereof.

Dated this 15th day of Supermode, 1998.

MEDICAL EXAMINING BOARD

Patrick Braatz

Administrator

Division of Health Professions and Services Licensing

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### STATE OF WISCONSIN BEFORE THE MEDICAL EXAMINING BOARD

## IN THE MATTER OF THE DISCIPLINARY PROCEEDING AGAINST DAVID E. PAPENDICK, M.D., RESPONDENT.

Case No. 95 Med 364, 97 Med 265

LS 9709252 MED

### FINAL DECISION AND ORDER

The parties to this proceeding for purposes of s. 227.53, Stats., are:

David E. Papendick, M.D.

Medical Examining Board Department of Regulation and Licensing P.O. Box 8935 Madison, WI 53708

Division of Enforcement Department of Regulation and Licensing P.O. Box 8935 Madison, WI 53708

The parties in this matter agree to the term and conditions of the attached Stipulation as the final decision of this matter, subject to the approval of the Board. The Board has reviewed this Stipulation and considers it acceptable.

Accordingly, the Board in this matter adopts the attached Stipulation and makes the following:

- FINDINGS OF FACT

  1. David E. Papendick, M.D., ("Respondent") was born on and is licensed to practice medicine and surgery in the state of Wisconsin pursuant to license number 14465, first granted on September 19, 1962.
- 2. On August 17, 1997, Respondent took a telephone call from M. M., a 64 year old woman Respondent had been treating for Lyme Disease. M. M. informed Respondent that she believed

she was suffering from gout. Respondent's records for M. M. contain mention of elevated uric acid levels and a diagnosis of Lyme Disease.

- 3. Respondent diagnosed M. M. of Lyme Disease with gout and prescribed colchicine, one 0.6 mg. tablet every 10 to 15 minutes, to continue until the patient became nauseated or had relief from the pain of her condition. The patient consumed only 10.2 mg.
- 4. The medication was dispensed from Respondent' office to one of the patient's daughters. The patient took the colchicine as directed, upon information and belief, consuming 17 tablets.
- 5. Respondent's prescription for the administration of colchicine greatly exceeded the current accepted dosage frequency for colchicine consumption.
- 6. On Monday, August 18, 1997, the patient's daughter called Respondent to report that the patient was suffering from nausea and diarrhea, which are known side effects of colchicine. Respondent instructed the discontinuance of an antibiotic previously prescribed and requested a prompt office examination.
- 7. At 10:30 p.m. on Tuesday, August 19,1997, the patient went to the emergency room at the Kewaunee Hospital where she was assessed as suffering from colchicine toxicity. The patient was transferred by ambulance to a hospital in Green Bay. On the way to Green Bay, the patient suffered cardiac arrest. The patient could not be resuscitated and was pronounced dead at the Green Bay hospital shortly after 2:30 a.m. Wednesday, August 20, 1997.
- 8. Respondent's failure to personally examine patient on August 17, 1997 fell below acceptable standards and may have exposed patient to additional risks. Respondent requested patient make a prompt office visit.
- 9. On September 18, 1997, the Medical Examining Board summarily suspended Respondent's license to practice medicine and surgery in the state of Wisconsin pending formal disciplinary proceedings arising out of Respondent's treatment of M. M.
- 10. Respondent billed Medicare for medical psychotherapy services for the patient I. M. between January, 1993, and January, 1995, claiming forty-four separate dates on twenty-nine separate claims.
- 11. Respondent did not provide medical psychotherapy services for patient I. M. during this period, nor did he claim the counselor who did provide the services to I. M. as an employee on the quarterly contribution/wage reports he filed with the Unemployment Insurance Division of the Department of Industry, Labor and Human Relations.
- 12. Respondent responded to an inquiry by the Medicare carrier, stating that Respondent employed the counselor for whose services Respondent submitted claims.
- 13. Respondent has repaid with interest the Medicare carrier the amount he received in payment of the claims the carrier determined were improper.

14. Respondent has notified his patients that he is retired from the practice of medicine and has tendered the surrender of his license and registration to practice medicine and surgery in Wisconsin.

### Conclusion of Law

- 1. The Medical Examining Board has jurisdiction in this matter pursuant to s. 448.03, Stats.
- 2. Respondent's conduct in treating M. M. fell below the acceptable standards of the practice of medicine and constitutes a violation of s. Med.10.02(2)(h), Wis. Admin. Code.
- 3. Respondent's conduct in billing Medicare for services he did not provide personally or through a delegated medical act constitutes a violation of s. Med.10.02(2)(m), Wis. Admin. Code.

### Order

Now, therefore, it is ORDERED that Respondent's surrender of his license and registration to practice medicine and surgery in the state of Wisconsin is accepted.

It is further ordered that Respondent shall not apply for reinstatement of his license and registration to practice medicine and surgery in the state of Wisconsin. Should Respondent attempt to apply for re-instatement on a license or registration to practice medicine and surgery, the denial of the application by Respondent shall not constitute a denial of a license application for purposes of ch. RL 1, Wis. Admin. Code and shall not give rise to contested case within the meaning of secs. 227.01(3) and 227.42, Stats.

It is further ordered that the cases currently under investigation involving Respondent, 95 MED 163, 96 MED 019, 96 MED 124, and 96 MED 146 to be closed as to Respondent without costs or fees.

This order is effective on the date of its signing.

The rights of a party aggrieved by this Decision to petition the Board for rehearing and to petition for judicial review are set forth on the attached "Notice of Appeal Information."

Dated this 17th day of November, 1997

Wisconsin Medical Examining Board

A member of the Board